Achievements like this have caught the attention of the head of INSERM. In an editorial in the June issue of the French biomedical agency's in-house magazine, Philippe Lazar, the agency's director-general, asked the heads of INSERM units with common research interests to come up with plans to work together as "federations." Cochin researchers were amused to see that he didn't mention their institute by name: "It's his idea now," says Strosberg, with a wry smile, "but it doesn't matter, as long as he supports us." When asked, however, Lazar happily admits that he regards the Cochin Institute as the pilot project for his new scheme. "The Cochin-type organization is something we wish to develop in the future," he says.

Lazar is not just looking for scientific benefits from improved collaboration, however. He's also hoping for "economies of scale." Indeed, Russo-Marie says that the savings Cochin researchers have made by pooling resources have already attracted envious glances from other institute directors. "They

## FOLIC ACID

## **Agencies Split on Nutrition Advice**

The announcement from the Public Health Service (PHS) last week hardly seemed controversial. The PHS urged women of childbearing age to make sure they consume 400 milligrams—the U.S. recommended daily allowance—of folic acid, a B vitamin. The move was prompted by a new study suggesting that small amounts of folic acid can lower the risk of spina bifida and anencephaly, birth defects caused by a failure of the neural tube to close in the first weeks of pregnancy. But, though it may seem innocuous, the recommendation has touched off a scientific flap among federal agencies whose job is to protect public health.

Consider the different spins put on the announcement by two PHS agencies, the Centers for Disease Control (CDC) and the Food and Drug Administration (FDA). On Monday, 14 September, CDC director William Roper, speaking at a meeting of the Metropolitan Atlanta Congenital Defects Program, called the recommendation "a landmark in public health efforts." But on the very same day, David Kessler, commissioner of the FDA, told an audience at Tufts University in Boston that the recommendation "does not say that FDA is ready to permit a health claim for folic acid." At a third agency, the National Institutes of Health, William Harlan, associate director for the office of disease prevention, told Science, "I'd hoped they wouldn't bring out the recommendation just now."

What is causing this interagency angst? First, the study that convinced many federal health officials of folic acid's value in reducing neural tube defects, which was conducted in Hungary, has not yet been published in the scientific literature. (A paper describing it has reportedly been submitted to *The New England Journal of Medicine*.) Then there is the potential for folic acid to cause, rather than prevent, health problems. While it is apparently not toxic by itself, folic acid can mask the symptoms of vitamin B 12 deficiency, which if untreated can lead to brain damage. And finally there is the difficulty of ensuring that pregnant women get adequate amounts of the vitamin in the early weeks of pregnancy—the critical time for neural tube defects.

The case for folic acid has been championed by CDC, and in particular pediatrician Godfrey Oakley, head of the division of birth defects and developmental disabilities in the

## "The line between benefit and risk with folic acid is apparently quite narrow." -David Kessler

center for environmental health and injury control. Oakley says he has been convinced of folic acid's value for more than a year. In fact, he remembers the very day-24 June 1991-when he received a telephone call from colleagues at the Medical Research Council (MRC) in England describing the results of a randomized clinical trial of high doses of folic acid-4000 mg per day-in preventing neural tube defects in women who had already had one pregnancy that resulted in such a defect. But it was the as yet unpublished study from Hungary conducted by Andrew Czeizel and his colleagues showing a beneficial effect from just 800 mg of folic acid that convinced most federal health officials that the time was right to urge all women to make sure that they were getting enough of the vitamin. CDC estimates that approximately 2500 children are born with neural tube defects in the United States each year, and an unknown number of fetuses with these defects are aborted. Oakley believes that half to three-quarters of all neural tube defects can be prevented with folic acid: "You work all your professional career for something like this," he says.

But FDA officials see problems in implementing the recommendation, even though they did not oppose it. Although folic acid is present in certain foods, notably leafy, dark

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think we are very rich," she says. "We are not richer at all. We just have a better way of spending money."

So taken is he with the Cochin model that Lazar says he'd like to create up to 30 such centers throughout France in the next 2 years. If that happens, you can bet that no one will remember that the Cochin Institute was built on an American model—and the new collaborative institutes will be as French as "le weekend."

-Peter Aldhous

green vegetables and citrus fruit, even a wellbalanced diet may not contain 400 mg per day. And since neural tube defects usually occur before a woman realizes she is pregnant, taking folic acid supplements only after pregnancy has been confirmed would not be sufficient. The obvious solution would be to fortify food such as bread with the vitamin. But FDA is not yet convinced that the benefits sufficiently outweigh the risks to allow companies to add folic acid to their products and then claim that the products reduce birth defects.

Helping to temper enthusiasm at the FDA was Irwin Rosenberg, professor of medicine and nutrition at Tufts University and director of the U.S. Department of Agriculture's Human Research Nutrition Center on Aging. On 26 August, he wrote to FDA commissioner Kessler to point out that the MRC study showed that folic acid could prevent the rearrance of neural tube defects, not the course. Moreover, he argued that the scientific and nutrition community should have a chance to review the Hungarian study before it is used as a basis to recommend that nearly half the U.S. public should increase folic acid consumption. Rosenberg also told Kessler that his own research suggests that in certain elderly populations, one person in four may have low or borderline B 12 levels, indicating the need for caution before making broad recommendations about folic acid.

Evidently taking Rosenberg's concerns to heart, Kessler told his Tufts audience that "the line between benefit and risk with folic acid is apparently quite narrow." NIH's Harlan also urges caution. He says he is organizing an interagency working group to address the issues raised by the recommendation.

Walter Glinsmann, who heads the nutrition policy staff in the PHS office of disease prevention and health promotion, admits there were grumblings about going forward with the statement at this time. "Each agency has its own view of the world," says Glinsmann. But now that the recommendation has been made, Glinsmann says he's sure that an acceptable way can be found to implement it.

-Joseph Palca