Reagan Offers a Chemical Weapons Treaty

But he declines to resume bilateral talks, which might speed agreement

"It is conceivable, in light of the attention given Iraq's use of chemical weapons against Iranian troops, that we will get a new treaty banning the production, possession, and use of such weapons before the November election," says Matthew Meselson, the Harvard biochemist who has long championed that goal. A survey of experts in Washington and elsewhere reveals that Meselson is more optimistic than most about the prospects of a breakthrough. But there appears to be general agreement that a 26 March United Nations report on the use of chemicals in the Iraq-Iran conflict (Science, 13 April, p. 130) had the salutary effect of focusing new attention on the need for such a treaty.

President Reagan was quick to capitalize on the topic's new-found popularity. In a nationally televised press conference on 5 April, he reaffirmed his Administration's intention to release the draft of a proposed chemical weapons treaty before the month is out. Citing chemical attacks not only in Iraq but also in Afghanistan and southeast Asia, he said that the shortcomings of existing chemical treaties have recently become "tragically clear." His announcement sent defense advisers for Walter Mondale and Gary Hart, the front-running candidates for the Democratic presidential nomination, scrambling last week to inform themselves on the topic.

Despite Reagan's optimism that his proposal brings "the day closer when the world will prohibit all chemical weapons," substantial disagreements still divide participants in the negotiations. Most involve procedures for verification of treaty compliance, the traditional arms control topic on which U.S. and Soviet opinions diverge. In the forthcoming draft treaty, for example, the United States will insist on the right to see Soviet nerve gas stockpiles and production plants as well as the destruction of those stockpiles and plants. This poses a problem for the Soviets, who store their chemical weapons near sensitive military facilities and produce sensitive military material near their former chemical weapon production sites. The position of the Reagan Administration on this issue is different from that of the 20 APRIL 1984

Carter Administration, which claimed that stockpiles need not be inspected at their present sites, but instead could be transported somewhere else for inspection and destruction.

On another controversial issue, the U.S. position is unchanged. The draft treaty is expected to call for random, limited inspections of non-weapons chemical plants, as well as virtually mandatory ad hoc inspections of any activity suspected of being in violation of the treaty provisions. As a means of eliminating fishing trips by either side, the British have proposed—with U.S. backing—that allegations of noncompliance be subjected to scrutiny by a review committee comprised of treaty signatories. Nevertheless, the requirement funds for a plant capable of producing the Bigeye bomb, to be filled with a persistent nerve gas known as VX. A plant capable of producing 155-millimeter artillery shells, to contain a less persistent gas known as GB, is nearly finished in Pine Bluff, Arkansas. Congress turned down so-called "production" funds last year, however, Administration officials now refer to the appropriation as "pre-production" money because it will not cover the final assembly and filling of any munitions.

The forum where U.S. and Soviet differences on a chemical weapons ban will be aired is the Conference on Disarmament in Geneva, a fractious body that devotes much of its time to haggling over trivial, extraneous matters. Within the



Pine Bluff: Almost ready for nerve gas production.

would still be an unprecedented infringement on traditional national sovereignty, as Pentagon officials frankly admit.

Having anticipated the inclusion of these provisions, the Soviets assailed the treaty within 24 hours of Reagan's announcement, claiming that Washington's real intention was to block agreement "by making patently unacceptable conditions for 'verification' and 'enforcement.'" The treaty, added Vladimir Serov, writing in the Soviet newspaper *Tass*, is "nothing short of a propaganda trick the White House is going to use to camouflage and justify a program for the speedy buildup of its chemical arms arsenal."

Reagan himself alluded to this buildup at his news conference, saying that "we must be able to deter a chemical attack against us or our allies and without a modern and credible deterrent, the prospects for achieving a comprehensive ban would be nil." This year, as in previous years, his Administration is seeking past year, for example, the essential business of negotiation there has been interrupted by a disagreement about whether the sessions should be recorded, an argument about whether its members should divide themselves into "ad hoc working groups" or "ad hoc committees," and a dispute about whether the mandate of the committees should be "negotiation" or "elaboration" of a formal treaty.

Frustration over the slow pace of the conference's deliberations has resulted in some congressional pressure for a resumption of U.S.–Soviet bilateral negotiations, which lapsed in the waning days of the Carter Administration and were formally spurned by Reagan. On a recent visit to Moscow and Geneva, Senators Joseph Biden (D–Del.) and William Cohen (R–Maine) raised this possibility in talks with Soviet officials in the Academy of Sciences, the Institute of United States and Canada, and the ministry of foreign affairs. Both report that the idea was favorably received.

Additional pressure for bilateral U.S.-Soviet talks has come from conference members such as Ethiopia and Bulgaria. Charles Floweree, the former chief U.S. negotiator in the bilateral talks, also recommends their immediate resumption, noting that "the sine qua non for progress on multilateral treaties in the field ... is prior agreement by the United States and the Soviet Union on its major provisions." Similarly, retired Rear Admiral Tom Davies, a former assistant director of the Arms Control and Disarmament Agency (ACDA) responsible for chemical weapons, says that "for any important treaty, there has to be a bilateral agreement" first.

But a senior Reagan Administration arms control official says that none of his colleagues favor the resumption of such talks at present. "As the Iraqis have proved, a lot of folks have the ability to produce chemical weapons," the official says. "These talks are best conducted in a multilateral context." Insiders say that the Administration's willingness to prepare a draft treaty is itself a significant step forward. Pentagon officials such as Richard Perle, the assistant secretary of defense for international security, had flatly opposed it. But Perle lost out in a fight with Ted Gold, who runs the Pentagon chemical weapons program, as well as Secretary of State George Shultz and ACDA director Kenneth Adelman, all of whom favored the idea.

Experts who follow the negotiations closely make varying predictions about the prospects for success. Meselson is encouraged by a series of recent Soviet concessions in the multilateral talks, including an agreement to provide detailed information about current stockpiles and an agreement to allow continuous on-site inspection of stockpile destruction. "This is the only area of arms control in which there has been real progress under the Reagan Administration," he says.

Julian Perry Robinson, an authority on chemical weapons who teaches at Sussex University in England, is more cautious. "There is no way the details of verification will be agreed upon this vear," he says, "There could only be an agreement to defer agreement on the sticking points. And then at the very least it will be 4 to 5 years before a treaty could be ratified." A House Foreign Affairs committee aide predicts that "the dispute will not be resolved by technical features, but by a willingness to accept a certain amount of risk. There will always be a latent chemical weapons production capability, and until both sides exhibit a bit more flexibility, any agreement is unlikely."-R. JEFFREY SMITH

Cohen-Boyer Patent to Be Issued Soon

An important genetic engineering patent application, which has been under dispute for 4 years, is expected to be issued by the U.S. Patent and Trademark Office in a month or so.

The patent claim covers a particular hybrid plasmid, a basic gene-splicing product used to transfer genes from one cell to another, and was filed in 1978 by Stanley Cohen of Stanford and Herbert Boyer of the University of California.

Its approval is crucial to the strength of another patent issued to the two researchers in 1980. That patent, which covers the process of making proteins with the hybrid plasmid, has already generated about \$2.7 million in licensing fees for the universities.

The application, according to informed sources, has been approved by patent examiner Alvin Tanenholtz and only needs the official stamp of approval by another part of the patent office. A patent, however, is not formally issued until it is printed, which, in this case, may not take place until May or June.

The new patent has had a long and controversial history. It was one of the first patent applications related to gene splicing to be filed and has been regarded as a test case by many in the biotechnology community.

In August 1982, the patent claim hit several snags. The patent office issued a preliminary rejection of the application, raising mainly two issues: whether the information in the claim allowed others to duplicate the same product, and whether a former collaborator, now a professor at the University of Michigan, should have been included as a coinventor.

The question of inventorship has apparently been resolved. The professor, Robert Helling, indicated in a recent interview that he now believes his work "was not germane" to the new patent. But it is not yet clear what specific claims the patent office has allowed. For the past 3 months, officials from both universities have said that in general they were satisfied with the progress of the patent application.

The Cohen-Boyer patent is also un-

usual because Stanford and the University of California initially allowed public disclosure of the documents concerning the deliberations between its attorneys and the patent office. Such deliberations are usually not divulged until after a patent has actually been issued. In 1982, however, after the patent office disputed some of the claims, the universities reversed their position and closed the file from public view. It will be automatically reopened when the patent is issued and should provide some interesting reading about how the issues formerly under dispute were resolved.

-MARJORIE SUN

First Commercial Product from Space

The first commercial product manufactured in space will soon be formally transferred from the National Aeronautics and Space Administration to the National Bureau of Standards (NBS), which will sell it to the public. The product is about 15 grams of 10micrometer polystyrene spheres that were produced on the STS-6 mission. The spheres will be used for calibration of microscopes, laser light scattering equipment, and particle sizing equipment. The spheres also have many potential uses in biomedical sciences, particularly for sizing of pores and membranes.

The polystyrene spheres fit the two key criteria for space manufacturingthey cannot be made on the earth and they are very expensive. Uniform spheres about 3 micrometers in diameter can be readily made on earth, but larger ones tend to settle to the bottom of the reaction vessel where they stick together and become distorted in shape. In the microgravity of space, the spheres are kept separated by a gentle motion of the solvent and the standard deviation in size is less than 1.5 percent. NBS will divide the 15 grams of spheres into 1000 samples, each of which will sell for about \$350; the value of the spheres is thus about \$23,000 per gram.

The Marshall Space Flight Center, which perfected the process for manufacturing the spheres, also has about 35 grams of 30-micrometer spheres,