

adduced by Stanley Cohen of Stanford, but also perhaps because he no longer had the votes, Kennedy withdrew his bill last October and replaced it with a proposal simply to extend the NIH guidelines to industry. This was probably a case of underregulation in that it is apparently legally difficult to extend the guidelines in any simple way.

Meanwhile the bill passed by Rogers' House health subcommittee was killed in full committee, in part because Staggers had been persuaded (by Cohen and others) that no legislation was necessary.

Some scientists do favor legislation, including in particular the authorities at

Harvard who want to see a federal law that preempts intervention by local authorities of the likes of Cambridge city mayor Alfred Vellucci. Harvard, joined by Stanford and Washington University, St. Louis, wrote a draft bill with a strong preemption clause.

The first move in the present session of Congress occurred when Staggers, now persuaded that legislation might be a good thing after all, introduced the Harvard bill. Rogers is said not to have been overjoyed at the apparent attempt by Harvard, which needs his support on other issues,¹ to end-run him with his chairman.

In the hope of avoiding last session's deadlock, Rogers has been trying to pick up the pieces with a consensus bill that all parties can get behind. The salient feature of the draft is that it contains close to the minimum regulatory apparatus necessary to make the guidelines legally enforceable; also it is to last for only 2 years. Essentially the bill extends the relevant portions of the NIH guidelines to industry and others, vesting inspection and enforcement authority in the familiar hands of the Secretary of Health, Education, and Welfare. These features have won the bill the general support of the NIH and of Harlyn Hal-

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Califano, Marshall, Petitioned on Beryllium

Two cabinet officials, Labor Secretary Ray Marshall and Health, Education, and Welfare Secretary Joseph A. Califano, have been asked to judge the integrity of government studies purporting to show that beryllium is a carcinogen in humans. The beryllium industry and its scientific consultants have charged that the studies, conducted by the National Institute of Occupational Safety and Health (NIOSH), were biased against beryllium. The studies are to be the basis for a new workplace standard for beryllium, which the Occupational Safety and Health Administration (OSHA) has said it will issue soon.

Eight prominent scientists,* some of whom have been consultants to the beryllium industry at one time or another and several of whom enjoy international reputations, have written to Marshall, who oversees OSHA, and Califano, who oversees NIOSH, to express concern about the "quality, and therefore the credibility" of NIOSH's research. NIOSH is the scientific support agency for OSHA, which sets workplace health standards.

Their letter, dated 10 February, cites two news articles in *Science* (2 December 1977 and 27 January 1978) to ex-

plain their concern. The beryllium studies discussed in the articles are, they write, "shocking examples of the shoddy scholarship and questionable objectivity utilized in making important national regulatory decisions.

"We do not address here the question of the carcinogenicity of beryllium" the letter continues. "While this question is important there is an even more fundamental issue. The assistant Secretary of Labor in OSHA had an obligation to issue standards based on scientifically sound data. Workers have a right to honest analysis."

While beryllium is the "most clearly documented" case, the scientists write that NIOSH studies of other substances might also be suspect. "Problems comparable to those that have surfaced in the context of beryllium pervade studies in many areas that have been the object of OSHA regulatory decisions in recent years."

While neither Marshall nor Califano has replied to the letter, it comes at a time when both the substance and organization of the government's occupational health research is under high-level scrutiny. After the sudden resignation of NIOSH director Jack Finklea in early January, higher level HEW officials said they were studying NIOSH's organization and its relations with OSHA and other groups, such as the National Institute for Environmental Health Sciences, another institute in HEW.

In addition, OSHA is starting to implement the sweeping new crackdown on workplace carcinogens it announced many months ago, and so it is studying the question of what data it should accept as evidence that a substance poses a cancer risk to workers. Finally, an inter-

agency group set up to aid implementation of the Toxic Substances Control Act is examining the strengths and weaknesses of government epidemiology and studies of low-dose exposures, and looking at possible new institutional arrangements.

But some people in the labor movement and in government science circles are concerned about these reexaminations of NIOSH and related government research. They say these could cause the Carter Administration to lose the momentum of its drive to be active in the field of occupational health, in which, under the two previous Administrations, relatively little was done.

Women in Science Legislation Advanced

Senator Edward M. Kennedy (D-Mass.) plans to make a point during forthcoming hearings on the fiscal 1979 National Science Foundation (NSF) authorization bill, of querying the foundation about what more it can do to encourage women to pursue scientific careers.

Staffers for the senator, who chairs a subcommittee with oversight responsibilities for the NSF, say he considers that the \$1 million to \$2 million of NSF funds allocated to encouraging women in science is too little—especially in view of the fact that women constitute 50 percent of the U.S. population, whereas minority group members, who represent only 10 percent of the total population, are the targets of some \$12 million worth of NSF programs.

Kennedy and four other influential sen-

*The scientists are Merrill Eisenbud of New York University Medical Center; Leonard J. Goldwater of Columbia University; Ian Higgins of the University of Michigan School of Public Health; Brian MacMahon of the Harvard School of Public Health; Adrienne E. Rogers of the Massachusetts Institute of Technology; H. Daniel Roth, a self-employed consultant; Irving R. Tabershaw of the University of California at Berkeley; and Howard S. Van Ordstrand of the Cleveland Clinic Foundation.

vorson, a Brandeis University microbiologist who has organized an active lobby on the issue.

Also pleasing to NIH was a clause exempting the gene-splicing rules from the National Environmental Policy Act. This would save NIH the burden of drafting environmental policy statements each time the guidelines were revised. But strenuous lobbying by Friends of the Earth and others has probably doomed the waiver clause to extinction.

To bring Staggers on board, Rogers has written in a strong preemption clause which in effect prevents local authorities from writing their own regula-

tions unless the Secretary of HEW finds them both more stringent than the federal standards and necessary to protect health and the environment. The new bill thus has the support of Harvard and other institutions.

Harvard on, Kennedy off

To win Kennedy's support Rogers had included provision for a study commission to assess the long-term applications of gene splicing. But when Rogers later had to write in the Harvard bill's preemption clause in order to bring Staggers on board, the price was that Kennedy thereupon stepped off ship. The version

of the Rogers bill which Kennedy dropped in on 1 March does not contain the preemption clause. It also carries provision for a study commission stronger than that envisaged by Rogers and having a majority of nonbiologists as members. The preemption issue, in other words, remains as undecided as before.

With the stage as now set, almost anything could happen, although the most likely single outcome is probably that the Rogers bill will prevail in some form. Introduced by Staggers, it is scheduled for mark-up by the full committee beginning on March 14.

In the Senate, the attitudes of Steven-

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ators, Harrison Williams (D-N.J.), Claiborne Pell (D-R.I.), William Hathaway (D-Me.), and Jacob Javits (D-N.Y.) are cosponsors of a bill which would have the NSF spend \$25 million each year for 10 years, beginning in 1980, to encourage women in scientific careers. Portions of the bill, staffers say, may be appended to the NSF authorizing legislation in mark-up later this year.

The "Women in Science and Technology Equal Opportunities Act" starts from the sociological truth that only 10 percent of all practicing Ph.D. scientists are women because young girls in the 7th through 12th grades tend to lose interest in mathematics; later, then, in college, they cannot pursue science because they lack the necessary fundamental skills. So the bill authorizes funds for various educational aid programs directed toward this group, to encourage their continuing interest and participation, and to encourage even their parents.

Since women go on dropping out of science and mathematics courses as undergraduates in college, thinning the ranks of potential women scientists still more, the bill would offer various incentives to universities to encourage more participation by women undergraduates.

As for NSF, the legislation proposes among other things that it develop appropriate books and instructional materials, establish community outreach and museum programs, and set up a clearinghouse so that prospective employers can identify qualified women scientists for jobs. Finally, there would be awards to individuals and institutions who have met the act's aims. Many of the provisions grew out of the recommendations of an American Association for the Ad-

vancement of Science conference on women in science held last October, which Kennedy addressed.

At the moment, Kennedy is said to not want to punish NSF or educational institutions that do not encourage women to pursue science. Rather than assuming that the issue is being actively avoided, Kennedy is said to believe it has merely been neglected, and a simple, carrot-and-stick approach is most appropriate for legislation at this time.

Goldberger Named Caltech President

The California Institute of Technology has chosen a new president after a faculty search process that began a year ago when President Carter named the then-president, Harold Brown, to be secretary of defense. The new president will be Marvin L. Goldberger, who from 1970 to 1976 was chairman of the Princeton physics department and who, like Brown and Lee A. DuBridge, Caltech's president from 1946 to 1969, is a prominent physicist with a long involvement in government military matters.

Goldberger, who takes office on 1 July, participated as a student in the Manhattan project; he worked under Eugene P. Wigner at Chicago as part of the team that designed the atomic pile at Hanford, Washington. Only after the war did he get his Ph.D., under Enrico Fermi at Chicago. In 1957 he moved to a permanent post at Princeton. In the late 1950's, Goldberger helped to found the Jason Division of the Institute for Defense Analyses, an elite group of academic phys-

icists who spent their summers together working on erudite problems for the Department of Defense. Goldberger was chairman of the Jason Division for many years, through 1966, before it became a target of the antiwar movement as opposition to the Vietnam war grew on university campuses. Goldberger was also on the President's Science Advisory Committee in the late 1960's and chairman of its subpanel on strategic weapons during the height of the national controversy over the antiballistic missile.

Goldberger also served as chairman of the Federation of American Scientists in 1972 and 1973, and has made two trips to China. Since 1977 he has been the holder of Princeton's oldest endowed chair, as the Joseph Henry professor of physics.

The selection of Goldberger does not bode any major changes for Caltech, since it will be the third time since World War Two that the presidency has gone to an outsider, a physicist with military expertise. (DuBridge was head of MIT's Radiation Laboratory that developed radar during World War Two before going to Caltech, and Brown had been director of Lawrence Livermore Laboratory, Director of Defense Research and Engineering, and Air Force Secretary before going to Caltech.)

Goldberger told *Science* he plans to involve himself in teaching there. "Caltech is sufficiently small that, if you have an idea, there is a finite chance of your convincing your colleagues it's a good one and implementing it. And, the prestige of Caltech is so great that if you have an idea and pull it off, you have much larger impact." He added that he would even like to teach an undergraduate course too, if it can be arranged.

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