In European nations, beef production will continue to be a by-product of the dairy industries. For the developing nations with the potential to produce cattle, the development of a beef industry will depend on the economic climate and world trade. History is replete with cattle populations with no markets.

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Chemical Plants Leave Unexpected

Legacy for Two Virginia Rivers

scapes are all there to please the eye. In-

deed, the official slogan "Virginia is for

lovers" is credible enough, for, besides

the state's natural blessings, relatively

little of it has been touched by the kind of

industrial development that grossly pol-

lutes or defaces. This being so, it is sur-

prising and disconcerting to learn that

three Virginia rivers are now so badly

contaminated by toxic substances that

well over 300 stream miles have been

closed to fishing, or at least to the taking

One of these rivers is of course the

James, on which most commercial fish-

ing is now prohibited from Richmond to

the Chesapeake Bay because of con-

tamination by Kepone. But equally re-

markable, though little attention has

been given to it outside Virginia, is the

contamination of much of the Shenan-

doah River and the North Fork of the

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the South Fork has long been a prime candidate for consideration as part of the national system of wild and scenic rivers, and was so listed in President Carter's environmental message of last May.

Although the Shenandoah was known to have some water quality problems, especially overfertilization from the runoff from farmland and other sources, it was not until this spring that state officials got word that part of the river might be heavily polluted with mercury. On 14 April a delegation from E. I. duPont de Nemours and Company, which has been manufacturing synthetic fibers at Waynesboro, Virginia, since 1929, called on Governor Mills Godwin and Virginia health and pollution control officials and brought the bad news.

Visible if minute globules of mercury had been discovered the previous September in the course of repairing a leaking water pipe beneath the Waynesboro facility's "old chemical building," where mercuric sulfate was used as a catalyst in the manufacture of acetate fiber between 1929 and 1950. Subsequently, analysis of sediment samples taken downstream from the plant in the South River showed that the sediment was heavily contaminated with mercury.

The readings for several samples exceeded 240 parts per million (ppm), compared to readings of less than 1 ppm for sediments tested upstream from the plant. Worse still, the one fish that Du-Pont had had analyzed for mercury contained 0.86 ppm, or substantially above

Holston River by mercury.

of fish for eating.

The tourist passing through Virginia In fact, this latter problem seems of enjoys what for the most part is still a special significance, both with respect to fine scene-the soft outlines of distant its persistence-which is extraordimountains, the sweep of lush valleys, nary-and to the questions of regulatory and splendid pastoral vistas and riverphilosophy and practice to which it gives

> rise. Not all of the Shenandoah River is contaminated, only the South Fork, which many regard as the best of it. Indeed, if it had been the conscious intent of some malevolent force to do mischief to an exceptional natural treasure, the South Fork of the Shenandoah could have served well as the object of such perverse designs.

> Flowing over a bed of limestone and frequent ledges, the South Fork runs northward in a series of great loops between the Blue Ridge Mountains on the east and the Massanutten Mountain on the west. For the canoeist or the float fisherman (the South Fork is famed for its smallmouth bass fishing), the scene is ever-changing but is always good and sometimes spectacular, especially when the winding river turns toward the steeply rising slopes of the Massanutten. Along with the rest of the Shenandoah,

the Food and Drug Administration (FDA) "action level" of 0.5 ppm which cannot be exceeded in fish that are to be marketed. Although of no legal force in relation to freshwater game fish, which would not be sold commercially in any event, the FDA action level represented a standard by which Virginia health authorities would surely judge whether the fish were too contaminated to be eaten.

The disclosures made by DuPont to state officials were reported skimpily and almost routinely in the Virginia press, but their significance was soon to become more evident. On 6 June Governor Godwin announced, on the basis of sediment and fish samples collected and analyzed by the State Water Control Board (SWCB), that the South River below Waynesboro and the entire South Fork were closed to the taking of fish for eating. The mercury content in bass caught as much as 77 miles downstream from the DuPont plant had been found to be more than twice as high as the FDA standard.*

The extraordinary thing about this contamination problem is that it has been 27 years since mercury has been used in any manufacturing processes at Waynesboro, for in 1950 DuPont abandoned the particular acetate production process in which mercuric sulfate served as a catalyst. Moreover, from its sampling of soil and groundwater on the plant site, Du-Pont is now convinced that, although a few pockets of contaminated soil have been found, no mercury has escaped from the site into the river for many years, (The SWCB's director of enforcement, David S. Bailey, is "guardedly optimistic" that this will prove to be the case.)

As best anyone could tell, most if not all of the contamination of the river had taken place during the 1930's and 1940's as the result of spills of metallic mercury that occurred at the old chemical building. One likely possibility is that some of the spilled mercury was flushed into the river through storm drains. Normally, all mercury was recycled and the volume kept in active inventory, in 75-pound flasks, was never large. Edward T. Ruehl, the Waynesboro plant's manager for health, safety, and environmental affairs, believes that, all told, probably not much more mercury escaped to the river than could be put in a "Volkswagen gas tank."

Thus it seems that a relatively small quantity of mercury which got into the river between 1929 and 1950 has kept the river contaminated for a period of maybe 40 years or longer and may continue to contaminate it for decades to come. Major floods, such as the one that followed Tropical Storm Agnes in 1972, have repeatedly scoured the river bottom but, while some of the mercury in bottom sediments undoubtedly has been moved about, it has not been swept away.

Into the Nooks and Crevices

Because of its great weight (it is 13½ times as heavy as water) and its liquid form, metallic mercury seems to find its way into sheltered nooks and crevices of which the South River, with its irregular limestone bottom, has plenty—and is not easily dislodged. In fact, high concentrations of mercury are still found in sediment samples taken just below the DuPont plant from the natural trap formed by the remnants of a small dam.

Fifteen miles or so downstream from Waynesboro the mercury concentrations in sediments seem to fall off sharply. But they remain at above natural background levels all the way down the South Fork to Front Royal, 130 miles from the Du-Pont plant, and for at least 30 miles down the Shenandoah's main stem.

Over a period of years and decades, metallic mercury in bottom sediments can be converted at varying rates to ionic inorganic mercury and to organic or methyl mercury, both of which can be easily transported downstream by river currents. Although relatively insoluble in water, some metallic mercury does dissolve, and part of this dissolved mercury becomes attached to suspended soil particles and part remains in solution.

But more important to the uptake of mercury by aquatic life is the fact that microorganisms abundant in the sediments can convert virtually any form of inorganic mercury to methyl mercury. In this form mercury is taken up rapidly by aquatic plants and animals and—of particular significance to its potential for attaining high concentrations (especially in older and larger fish)—it is excreted slowly, having a "biological half-life" of months or even years.

It is in its methylated form that mercury is particularly toxic to humans. If ingested in sufficient amount through a heavy diet of fish (as has happened in Japan), methyl mercury can cause Minimata disease, a severe disorder of the nervous system that can be fatal. By good fortune, no cases of Minimata disease are known to have occurred in Virginia, although epidemiological data are too limited to rule out all possibility of instances of mercury poisoning.

The mercury problem in southwest Virginia on the North Fork of the Holston River, which is far removed from the Shenandoah watershed and is actually part of the Tennessee River system, is in some important respects more frustrating to SWCB officials than the one on the Shenandoah.

The essential difference between the two situations is that, whereas there is as vet no evidence that the Shenandoah is being further contaminated by more mercury from DuPont's Waynesboro facility, the Holston is constantly receiving more mercury from the site of the now closed and dismantled chlorine plant which the Olin Corporation of Stamford, Connecticut, operated at the town of Saltville until the spring of 1972. Moreover, the situation at Saltville is such that the inflow of mercury into the river may never be stopped entirely, whatever the plan of remedial action ultimately agreed to by Olin and the SWCB.

Coincidentally, it was in 1950, the year DuPont stopped using mercury at Waynesboro, that Olin (or rather one of its corporate progenitors, the Mathieson Chemical Company) began using mercury at Saltville, which is noted for its huge underlying salt deposit. For the next 22 years, until the plant was finally shut down (partly because of the pollution control requirements that were to be imposed), mercury served as an electrode in the electrolytic process used to break down sodium chloride to produce chlorine and caustic soda.

In contrast to the situation at the Du-Pont plant, where mercury was needed in relatively small amounts, the Olin plant used it in huge volume, with the electrolytic cells containing more than 1 million pounds of the metal. As was true of chlorine plants elsewhere, this one at Saltville lost mercury in prodigious amounts, although the aim was supposedly to recycle as much of it as possible.† Until 1970 and the big nationwide scare over mercury that led to restrictions on the catching or sale of mercury-

^{*}Actual or potential supplies of drinking water, for which Virginia has adopted a safety standard of 2 parts per billion (ppb), are not threatened. No mercury has been found in samples of either raw or filtered water taken at the town of Shenandoah, 50 miles downstream from the DuPont plant and the only community in the area that gets its water from the river (the limit of the Virginia State Department of Health's detection capability is 0.5 ppb). The SWCB failed to discover the Shenandoah's contamination during the nationwide mercury scare of the early 1970's only because it confined its investigation of this river to the taking and analysis of water samples.

[†]According to the 1976 report of the National Commission on Supplies and Shortages, during the period 1964 to 1973 chlorine plants in the United States required 463 metric tons of mercury annually to make up for losses. This figure was stated as a yearly average for the period, however, and the actual losses after 1970, when production processes were tightened up drastically, were probably much less.



contaminated fish in nearly a score of states, up to 100 pounds of mercury was lost every day of plant operation. Some of it was lost as vapor, but much of it was lost as liquid mercury spilled on cell room floors or carried away in various waste streams, at least one of which went directly into the river.

Neither Olin nor state health and pollution control officials had been aware of the hazards to human health resulting from loss of mercury to the river. For it was not until the late 1960's that the methylation phenomenon by which mercury is made more readily available to aquatic life was discovered by Swedish researchers. Once the danger was realized, the changes brought about at the Saltville plant as well as at other chlorine plants around the country were remarkable. Losses were reduced to as little as a quarter of a pound of mercury a day.

Nevertheless, the cumulative effect of the reckless practices of the past (the health hazards of mercury vapor at least had long been known) had led to what may be an almost hopelessly bad problem of environmental contamination. How much mercury has gone into the river is beyond calculation; all one knows is that the mercury concentrations in both sediments and fish are high today and are likely to remain high for decades, if not generations, to come.

Three-fourths of the fish samples taken in July 1976 at six stations along nearly 70 miles of river showed concen-9 DECEMBER 1977 trations at least twice as high as the FDA action level. There is in fact evidence that the contamination extends far down the main stem of the Holston to the Tennessee Valley Authority's big Cherokee Reservoir, more than 100 river miles from Saltville. Eight fish collected this past May from the reservoir's far upper reaches all showed concentrations exceeding the FDA limit. While the sample was too small to justify a ban on the eating of fish from the reservoir—in the case of the North Fork such a ban was imposed by Virginia and Tennessee health authorities in 1970-it was an ominous sign.

Mercury continues to enter the Holston both from the site of the old chlorine plant and from the two big "muck ponds" which were used for disposal of the primary waste stream from the Olin complex. The grounds on which the "cell building" once stood contains an astonishing amount of mercury: according to an Olin consultant, there are some 220,000 pounds of it.

Although the mercury is believed to be present in the soil profile to depths of as much as 30 feet, it is also found near the surface. Sizable globules of it can be seen along the eroded bank of the river, and during this reporter's recent visit there, a small clod taken from the bank virtually at random contained a globule larger than a dime. Anytime the Holston is in flood, significant amounts of the metal are swept into the stream.

Serious as it is, the problem at the old plant site can perhaps be corrected either by excavating the contaminated soil and extracting the mercury, or, as Olin is now proposing, by sealing off the site from the river with a shield of impervious clay and riprapping. (In 1973, Olin tried to clean up the site by removing the top foot or so of soil, but, as is now evident to all, this was pathetically inadequate.) As for the muck ponds, it has become increasingly apparent that this problem can never be fully overcome; anything short of gargantuan engineering remedies, undertaken at costs that might run into the hundreds of millions, may bring nothing better than a modest, perhaps trifling, amelioration.

The ponds, which cover about 120 acres and extend along the river for more than a mile, contain an accumulation of salts and other wastes that is up to 80 feet thick. Although not much water stands in these basins now, enough water enters them from direct rainfall and from runoff from the adjacent mountainside to make for a problem of mercurycontaminated chloride solutions seeping into the river. The discharge of mercury to the river from this source is estimated to average about 100 grams a day, year in and year out. Given the Holston's present grossly contaminated condition, any additional inflow of mercury would be considered intolerable were there any practical means of preventing it. So far, Olin and its consultants have come up

with nothing better than a plan to dig a ditch along the mountainside to intercept the surface runoff; but this would at best reduce the seepage into the river by only half, and, if the SWCB staff is correct in its assessment, the reduction would be much less than that.

However severe and pressing the problems at Saltville, the SWCB has generally shown little sense of urgency in dealing with them. Even the matter of

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Getting and Hogan Win IEEE Races

An electronics industry executive who challenged the Institute of Electrical and Electronics Engineers board candidate for the number two spot in the IEEE hierarchy has been elected executive vice president. Very narrowly. Lester C. Hogan, vice chairman of Fairchild Camera, beat Carleton A. Bayless, a division manager of Pacific Telephone and Telegraph, by 149 votes in a poll of 45,437, or 24,793 to 24,644.

Hogan was backed by the so-called Good Government Group, an organization formed this year to identify and support what GGG regarded as the most able candidates for IEEE offices. GGG was identified with the view that IEEE's traditional functions of providing technical information and educational services had suffered because of the institute's emphasis in recent years on professional activities in behalf of the economic interests of engineers (*Science*, 19 August).

In campaigning for the post, Hogan was particularly critical of the growth of IEEE activities in Washington and what he saw as an increasing trend toward union-style political action.

The IEEE presidency went to Ivan A. Getting, who retired recently from the presidency of the Aerospace Corporation. Getting had the support of both the IEEE board and the GGG organization. He defeated Irwin Feerst, a consulting engineer and maverick in IEEE affairs who was making a third run at the top spot. The vote was 28,161 for Getting and 21,753 for Feerst.

The new officers do not take over until January so it is too early to tell what major changes, if any, are in store for IEEE. The fact that less than a third of the instifinding a prophylactic remedy for the problem at the chloride plant site continues to drag on. "We haven't been balls of fire on this thing," acknowledges Richard Hill, an aide to one of the top SWCB officials. In part, the situation at Saltville seems to reflect the fact that, absent an imminent health threat or economic loss (both present in the Kepone affair), something such as a ban on eating fish from a mercury-contaminated river does not appear to bring a public outcry in Virginia. Scarcely anyone showed up either at the public hearing which the State Department of Health held in 1973 on the Holston ban or at the one it conducted recently on the Shenandoah situation. In light of the sharp decline in fishing on the famed Shenandoah, the poor turnout for the hearing on the ban there—no local officials were present and only two citizens—was astonishing.

tute's 180,000 members voted for the top officers, the narrowness of Hogan's win—he is wryly calling himself "Landslide Les" to his friends—and even the less than overwhelming margin of victory by Getting suggest a rather murky mandate for the new officers. Their task may well be to build a consensus rather than to express one in bold policy strokes.

Contretemps on Capitol Hill

Senator Edward M. Kennedy may have been indulging mild rhetorical license when he told his colleagues that "few issues before the Senate have created more controversy than the foreign medical student provision of the health manpower law." But American medical school officials would certainly go along with that.

The occasion for Kennedy's comment was an attempt on 4 November to bring the Senate within compromising distance of a House position on the transfer of U.S. students in foreign medical schools into American medical schools. The Senate rejected the compromise for an amendment that would wipe out the transfer provision. This action put the two houses at odds again on the issue.

It all started a year ago when the House voted a health manpower act amendment requiring medical schools in this country to accept as third-year students Americans who had satisfactorily completed 2 years of medical school abroad and passed part 1 of the national board examination. The medical schools were required to comply if they wished to continue to receive federal capitation funds of \$1050 per student (*Science*, 22 July).

No other criteria were to be consid-

ered, and the medical schools protested that the measure violated the integrity of the admissions process. The manpower bill was passed in the hectic closing weeks of the 94th Congress last year with the transfer provision surviving in the conference version of the bill despite exertions by Senate conferees.

In the interim, medical schools have harped on their unhappiness about the transfer clause to their legislators, hoping that the provision would be removed or modified before it took effect in the 1978– 79 academic year. Several schools have gone on record that they will decline capitation money rather than have transfers imposed upon them, but have made it clear that they hope it doesn't come to that.

The author and chief proponent of the provision in the House is Representative Paul G. Rogers, chairman of the House subcommittee with major jurisdiction over medical education and research. Rogers has been irked by the medical schools' attitude. He is known to feel that the transfer provision is a way to increase the number of physicians being trained, after hearing testimony for years that this is necessary.

Rogers this summer indicated a willingness to meet objections about interference with the admissions process, and in October the House passed an amendment to the Public Health Service Act modifying the transfer clause. The main effects would be to permit the medical schools to apply their regular criteria in accepting transfer students and to reduce the number of overseas students that the schools would be required to accept.

The Senate subcommittee headed by Kennedy reported a bill similar in its main features to the House bill. This was the measure which the Senate ignored in favor of the amendment which, in effect, would repeal the transfer provision.

Actually, from a regulatory standpoint, the mercury pollution problem poses several hard questions that deserve the public's thoughtful attention. Especially is this true in the Holston River case where there is clearly an opportunity to go beyond measuring the extent of the contamination and to reduce the sources of further pollution.

For instance, how far should the state go in holding Olin accountable for the

problem at Saltville? After shutting down the plant, Olin gave most of its property there to the town and state, and at present retains title chiefly to some mineral rights and to the muck ponds (which it wanted to give away but could not). Although town council members praise Olin for treating Saltville fairly and generously, the company clearly does not feel that it has an open-ended obligation to see that the mess which it created on the Holston is cleaned up.

Although willing enough to assist in trying to seal off the site of the chlorine plant from the river, Olin wants the SWCB and the town to agree that once a plan of remedial action has been approved and carried out, its obligation with respect to the problem will end. Yet there may not be complete assurance that the plan will succeed. Certainly the efficacy of any remedies tried at the

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Although not quite back to square one, the situation is fraught with parliamentary and personal complications. A House-Senate conference to reconcile the two versions of the bill must be held before the measure can be put to a final vote. At this point, no date for a conference has been set and the House has not even appointed conferees. The Senate conferees have been appointed and two of them, Senators Alan Cranston of California and Harrison Williams of New Jersey, were among those who voted for the overturn of the compromise proposal. And relations between Kennedy and Rogers have not been improved by the incident.

Hill observers note that the debate over energy legislation in the waning days of the session may squeeze out consideration of other matters. And changing the transfer provision gets increasingly difficult as time passes. The Department of Health, Education, and Welfare is administering an elaborate process for qualifying foreign students and matching them to medical school places. In floor discussion, Kennedy and others have acknowledged that Congress has made a "commitment" to facilitate reentry to the U.S. system at least to those American students now in the pipeline. As time passes, that commitment would appear to be growing increasingly firm.

Although Rogers really doesn't see the difficulty in the present law, he is said to be willing to have a compromise discussed in conference before adjournment. Failing such a compromise, the original formula prevails. This would mean that some 564 students would be divided among the schools which have decided to "participate" and take the capitation money. At the moment 14 schools have indicated that they will not participate or have been granted exceptions under rules prescribed in the

law. Medical schools have until late February to decide, and the medical school grapevine is carrying the word that a number of other schools are likely to opt out and that the final total of nonparticipants could be 30 or more. This would mean a redistribution of transferees among participating schools and a raise in the quotas.

There is also a fairly strong rumor about that, after all, a compromise will be reached before adjournment. This would involve a 1-year arrangement with schools increasing third-year enrollments by 6 percent to accommodate the repatriates. And then the issue would be thrashed out next year. That's according to usually reliable sources, if there are any on this matter.

. . . and Meanwhile in the Caribbean

Entrepreneurs on some of the touristoriented islands of the Caribbean seem to see a promising market in the Americans unable to gain entrance to supercompetitive medical schools on the U.S. mainland. A number of new medical schools there are offering offshore alternatives to the throngs of Americans who have been going to foreign medical schools as a roundabout route to the practice of medicine in the United States. Now medical schools in the Caribbean are coming under more outspoken criticism from American medical school officials and two new schools in Puerto Rico have been denied preliminary accreditation.

At a recent meeting of the deans of New York City medical schools, James R. Schofield of the Association of American Medical Colleges accreditation division called some of the schools "ripoff

places." The AAMC is in the process of sending letters to premedical advisers in the United States warning them about the schools which are generally characterized by high tuition and inadequate resources.

The two Puerto Rican schools denied accreditation by the Liaison Committee on Medical Education were D'Hostos School of Medicine in San Juan and Universidad del Caribe in Cayey. A third school, Boriquen University, declined to be inspected by the liaison committee on a trip in May. Boriquen is the subject of a complaint being pressed by U.S. Postal Service authorities. Results of a hearing on charges of false representation in the school's advertising are expected soon. A court injunction put a hold on delivery of mail to the school.

Schofield takes care to avoid a blanket condemnation of Caribbean schools. He notes that the liaison committee has granted provisional accreditation to a new medical school in Puerto Rico at the Catholic University in Ponce. The committee found that teaching resources and clinical facilities met required standards to open with an initial class of 26 in January.

Schofield makes the point that under current law, students of medical schools denied accreditation cannot be licensed to practice medicine in the United States. The committee's jurisdiction extends to the United States, U.S. territories, and Canada. Schofield notes, however, that information received on new medical schools in the Dominican Republic, Grenada, and Barbados indicate that they are "questionable."

The new school boom in the Caribbean does not seem to be abating. The morning mail recently brought Schofield material on a new school in Antigua. With tuition set at \$5300 a year, the school proposes ultimately to take in 600 students a year.

muck ponds will be in doubt. Bailey, the SWCB enforcement chief, indicates that, in his view, the burden of ultimate responsibility is Olin's forever. "I don't think it would be in the state's best interest to enter into a final, blanket agreement," he says.

Another question is, should the state expect some compensation from Olin and DuPont for the contamination of the two rivers? In the Kepone episode, the Allied Chemical Corporation, found to have committed gross violations of law, has been ordered to pay the state and federal governments \$18.5 million in penalties, including \$5 million which will go for research on Kepone in the environment; yet the company remains open to millions in damage claims by individuals and to demands by the state in the future for a massive and costly cleanup of the James River if this should be feasible.

As A. H. Paessler, the SWCB's deputy executive secretary, has observed, the mercury contamination of the Shenandoah and the Holston "resulted from no flouting of state or federal law by DuPont and Olin, and neither has been so accused." Nevertheless, as Paessler also acknowledges, the contamination is a fact and those companies are the cause of it. To measure the damage in precise dollar terms would be impossible, but it is clear that the sports fisheries that existed on the Shenandoah and the Holston

President Gives Science Medals

In a brief ceremony at the Old Executive Office Building on 22 November, President Carter presented the National Medal of Science to 15 men in recognition of "outstanding achievements in the sciences and engineering... As I have looked down the list of those who are being honored today, the breadth of the interest that you have shown and the broad scope of the contributions that you have made is quite remarkable," Carter said.

Then, speaking in another vein, the President gave his thoughts about what is wrong with American science. "The quality of scientific equipment has been falling off rapidly in recent years. The number of top ranked research centers has been falling off in recent years. The percentage of faculty members who are scientists and who are also young has been falling off rapidly in recent years." Carter noted that "... in the future we have a problem on our hands, unless we take strong action to correct these trends." He made no suggestions, however, about how he will go about it, except to say that he is "assessing each individual agency's budget these days," and that he has "directed the Office of Management and Budget to boost those research and development items much higher."

The 15 medalists are:

Morris Cohen, Massachusetts Institute of Technology, for research in metallurgy. Kurt O. Friedrichs, New York University, for mathematical research contributing to the theory of flight.

Peter C. Goldmark, Goldmark Communication Corporation, Connecticut, for contributions to communications sciences.

Samuel A. Goudsmit, University of Nevada, for discovery of electron spin as source of a new quantum number (with Uhlenbeck).

Roger C. L. Guillemin, Salk Institute, for demonstrating the presence of a new class of brain hormones.

Herbert S. Gutowsky, University of Illinois, for pioneering studies in nuclear magnetic resonance spectroscopy.

Erwin W. Mueller, Pennsylvania State University (deceased), for invention of the field-emission, field-ion, and atom-probe microscopes.

Keith R. Porter, University of Colorado, for electron microscopy.

Efraim Racker, Cornell University, for work on oxidative and photosynthetic energy in living cells.

Frederick D. Rossini, Rice University, for research in chemical thermodynamics. Verner E. Suomi, University of Wisconsin, for research in meteorology.

Henry Taube, Stanford University, for contributions to the understanding of reaction mechanisms in inorganic chemistry and nitrogen fixation.

George E. Uhlenbeck, Rockefeller University, for discovery of electron spin as the source of a new quantum number (with Goudsmit).

Hassler Whitney, Institute for Advanced Studies, for founding the discipline of differential topology.

Edward O. Wilson, Harvard University, for studies of insect societies.

(the latter was a resource of at least local significance) were of considerable value and that they have been hurt severely. Some informal discussion of the matter of compensation has gone on within the SWCB staff, but there is no sign that it will be pursued.

Closely related to the compensation issue is the question of whether something might be done to rehabilitate the river or at least shorten the period of contamination. One idea sometimes mentioned is to try to identify and remove some of the more heavily contaminated sediments. The SWCB staff has searched the relevant literature for possibilities, but thus far has found nothing that looks promising.

The agency is now soliciting help in this matter from the Environmental Protection Agency, which so far has left the mercury problem to the state, and from the U.S. Army Corps of Engineers, the Tennessee Valley Authority, and the Oak Ridge National Laboratory. But should any plan for partial rehabilitation of the Shenandoah or Holston be proposed, the question will then surely arise as to who shall pay for carrying it out the state, the federal government, the company, or all three?

Still another regulatory question raised by the mercury problem has to do with the FDA action level. R. V. Davis, the SWCB's executive secretary, has suggested that the action level perhaps should be raised. Although this suggestion might at first glance be likened to the one somebody once made with respect to Vietnam—declare victory and withdraw—it finds some support in scientific circles.

In Sweden, where extensive research has been done on mercury problems, the action level is twice as high as the one in this country, and some American scientists (such as Peter Krenkel of the Tennessee Valley Authority) believe the FDA limit is needlessly stringent. James B. Kenley, Virginia's commissioner of health, has rejected Davis' suggestion, however. He observes that the action level for mercury is based on "a far larger amount of information and a far lower safety factor" than the action level for Kepone.

In truth, the mercury contamination of the Shenandoah and the Holston appears to have been one of those bad turns of fate about which not much can be done—or at least not much of certain efficacy. But this is not to say that the best response is simply to adjust to the problem and leave the solution to the ages.

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