Animal Rights: NIH Cat Sex Study Brings Grief to New York Museum

If anything has distinguished this museum, it has been its freedom to study whatever it chooses, without regard to its demonstrable practical value. We intend to maintain that tradition.—Thomas D. Nicholson, director of the American Museum of Natural History, quoted in the New York Times, 16 February 1976.

Science is an instrument of society, and society has the right to insist that it stays within the limits of a morality which society can demonstrate to be reasonable. We have as much right to forbid vivisection of the other animals as we have to forbid vivisection of human animals.—BRIGID BROPHY, English novelist, in Animals, Men and Morals, S. Godlovich and R. Godlovich, Eds., Taplinger, New York, 1972.

New York. A public relations disaster has settled like a poisonous fog over the American Museum of Natural History in New York and seems to grow thicker with every attempt to dispel it.

The cause of the disaster is a study of cats performed by two of the museum's investigators. For 15 years they have been analyzing the animals' sexual behavior by the standard physiological procedures of removing glands, nerves, or brain tissue. But news of the study came only recently to the attention of New York's many animal lovers, since when the museum has been sandbagged with just about every item in the public relations consultant's book of horrors. Almost every weekend for the last 3 months there have been picket lines or demonstrations held outside the museum's stately quarters overlooking Central Park. Newspaper coverage of the affair has ranged from the critical to the unreservedly hostile, delivered under headlines such as "Cats Are Tortured in Vicious Experiments at Famous N.Y.C. Museum" (National Enquirer), "Museum Ends Its Silence on Study of Cat Sex Lives" (New York Times), and "Congress Pays for Sex Sadism at Museum" (Our Town).

With help of this kind, the affair has swollen to national proportions. Protests at the experiment have arrived from all over the country in a growing torrent—400 letters in June, 650 in July, and about 1500 in August. Some 30 congressmen have inquired about the study in response to constituents' complaints. Representative Hamilton Fish of New York wrote to the museum to say he was "personally appalled to learn that such experiments have been going on for 15 years," and another New York Representative, Edward Koch, came up with an interesting example of the non-smear

smear technique. "While I am not prepared at this moment to label the kind of experimentation as Nazi-like, it does recall the barbarities of the Nazis," he wrote in a letter to the Secretary of Health, Education, and Welfare.

The affair has brought the museum bomb threats and threats to kill or maim the staff involved in the study. Though these have not materialized, a more tangible threat is the vigorous campaign by the animal rights groups to reach the museum's sources of the support. Picket lines have been thrown up to persuade the public not to enter, and letters written to the museum's members, donors, and trustees. Little support has been lost so far-some 60 people have canceled their membership and one benefactress has cut the museum out of her will-but the long-term effect on the museum's image may prove more serious. "Clearly our reputation is being damaged," says the museum director Thomas D. Nichol-

The museum's plight carries a warning for other institutions whose experiments with animals are susceptible to being made the focus of public passions. The animal rights groups are particularly well informed about the cat study because, through the Freedom of Information Act, they obtained all the investigator's grant applications from the National Institutes of Health. Second, the issue of animal rights has been taken up recently by several young philosophers whose writings have injected a new intellectual vigor into the movement. The animal rights groups believe that there is a historical trend in their favor which goes from minorities' rights, to women's rights, to animal rights. The attack on the American Museum of Natural History is just the first shot in what they hope will be a broader campaign.

The museum, however, was picked on first because it is a particularly vulnerable target. Most people are surprised to learn that any experiments at all are carried on there. That the study is on a species of household pet, and concerns sexual behavior, both topics which most people have little difficulty in relating to, has also made the study harder to explain and defend to the public.

The chief architect of the museum's discomfiture is Henry Spira, a New York high school teacher and free-lance journalist. Spira noticed an abstract of the cat study in a list of animal experiments disapproved of by United Action for Animals. His action in obtaining the grant applications under the Freedom of Information Act was crucial because it brought to light a wealth of detail about the study that would not otherwise have been available.

The chief investigator for the project is Lester R. Aronson, the curator of the museum's department of animal behavior and one of the early pioneers in developing the quantitative study of sexual behavior. With his assistant, Madeline L. Cooper, he has been probing the sexual behavior of domestic cats for almost two decades, mostly with the support of the National Institute of Child Health and Human Development (NICHD). NIH funding of the project has totaled \$412,143 over the last 15 years.

The general method of the study has been to observe the behavioral changes that ensue from depriving the cats of various kinds of sensation or brain function. The grant applications describe experiments that call for such operations as destruction of the cochlea, section of the optic nerve, ablation of the olfactory bulb, lesioning of the amygdala, deafferentation of the penis, and castration.

In plainer language, of course, this means that the experimenters planned to deafen the cats, blind them, destroy their sense of smell, remove parts of the brain, sever the nerves in the penis, and cut off their testicles. (The experiments requiring the cats to be blinded and deafened were in fact never carried out.) To those not inured to the practices of experimental psychology, it sounds like no picnic.

Spira is not an all-the-way antivivisectionist, like many in the animal rights movement, but he believes that for the purposes of many experiments the scientist can use alternatives to live animals, and that the killing of live animals in school room demonstrations is brutalizing and unnecessary. When he received Aronson's grant applications from the NIH in August last year, he saw the cat study as an ideal vehicle for

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advancing the cause. He showed the documents to the *New York Times*, which was not interested in the story at that stage, and then to various animal rights groups.

"There's a room you will never enter at the American Museum of Natural History. It's filled with suffering animals—and your tax money is paying for it. Demand an end to the experimentation and animal suffering."

So began a widely circulated leaflet put out by the Society for Animal Rights. Friends of Animals took out a full page ad in the New York *Post* to say:

Believe it or not, they're torturing cats and kittens at the American Museum of Natural History. . . .

Why? For what purpose?

For crude, absurd sex experiments. Paid for with our tax dollars. So that researchers can study the sexual performance of crippled cats.

And toward what goal?

There is none. It is simply "experimentation" for its own sake.

Spira himself wrote a series of articles on the subject for *Our Town*, a weekly Manhattan newspaper, arguing that Aronson's experiments were "crude and routine" and unlikely to produce any new knowledge. "It's not a question of giant medical breakthroughs; nor balancing whether animals should suffer or people; but a way of getting government grants in exchange for animals' agony and blood. Congress should be forced to choose between the greed of the vivisectors and the real needs of our society," Spira stated.

The animal rights groups were thus able to get their side of the case well publicized in the media. In fact, to a surprising extent, they are the media. The president of Friends of Animals is Cleveland Amory, a columnist and broadcaster. Head of the Vivisection Investigation League is Pegeen Fitzgerald, who has a daily radio show on WOR radio. "There is not a day when we are not talking about animal matters," she says. Fitzgerald, Spira, and Ed Kayatt, editor of Our Town, have formed a steering committee whose aim is to have the museum close down not only Aronson's experiment but the whole department of animal behavior.

Given the nature of the experiment, and its critics' entrenchment in the media, the museum had clearly been dealt a poor hand. But in retrospect at least, it seems to have played diffidently even the cards it had. At first authorities refused to let Aronson speak to the press or allow reporters to visit his laboratory. When the museum finally yielded and reporters found only a roomful of frolic-

some felines instead of the soundproof torture chamber they had been lead to expect, their suspicion was so rampant that even the *New York Times* implied the place had been cleaned up the night before.

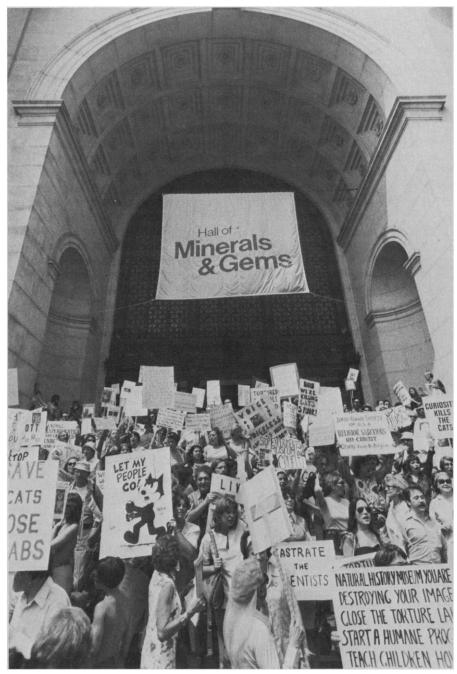
Asked by the NIH for a review of its animal welfare procedures, the museum authorities, instead of getting an independent committee to write them a clean bill of health, turned to a group which consisted only of people with ties to the museum, and which included Aronson, Cooper, and the consulting veterinarian to the project.

The museum's few public statements have been couched in general terms, in contrast to the detail-laden accusations

of the animal rights groups, and it has also shifted its main defense of the project from arguing that all basic research is important to contending that the cat study "relates closely to human problems."

The animal rights groups' case rests chiefly on three contentions, that the cats are inhumanely treated quite apart from the needs of the experiment, that the experimental manipulations are cruel and ethically unacceptable, and that the experiment itself is unlikely to lead to any significant new knowledge.

The belief that the cats have been kept inhumanely stems from statements in Aronson's grant applications, such as the reference to a "transfer cage" for



Demonstrators at the museum display their feelings. [Photo by Dan Brinzac, Our Town]

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handling violent animals. Aronson explains he asked for the cage because he planned to make a certain brain lesion which is said in the literature to make animals aggressive. (In fact, like the proposals to blind and deafen cats, the experiment was never performed.)

As for the famous soundproof room, the museum in a public statement denies that it exists. It does exist—the grant applications describe a "sound retarded" testing room—but its purpose is

to insulate the experiment from outside noises rather than to muffle the screams of tortured cats.

Aronson's cats have every appearance of being well treated, it is in the interests of the experiment to keep them as well as possible, and the numerous outside inspections of the laboratory have never found any evidence of the cats being poorly housed, fed, or cared for. This charge may confidently be said to be groundless.

European Doubts About Nuclear Power

The once puissant concept of the peaceful atom, long under fire from vociferous opponents in the United States, has now been dealt two grievous wounds in the staider democracies of Europe.

Within a week of each other, establishment voices in Sweden and England have expressed outright disenchantment with nuclear power, in which both countries have a heavy investment. Thorbjorn Falldin, the leader of the coalition that won last month's elections in Sweden, made opposition to nuclear power a major theme of his campaign. Former prime minister Olof Palme has been quoted as attributing his party's defeat to the nuclear issue. Falldin, a 50-year-old sheep farmer, said he would not continue the government's nuclear power program, which is supposed to supply 40 percent of Sweden's electricity by 1985, and that he would eventually dismantle even the five reactors already in operation. He has been quoted as saying that it was Nobel physicist Hannes Alfvén who awakened him to the hazards of nuclear energy.

Whether Falldin's views will commit Sweden to a 180-degree turn on nuclear policy is far from clear. Falldin heads a three-party coalition, of which his alone is antinuclear. Moreover, his party lost votes in the election, the coalition winning because of gains made by the other two.

Two days after the election in Sweden, a British government commission on the environment issued a report* recommending against a large future commitment to nuclear power until some of the problems had been thought out and publicly debated. The report is not binding on the government. On the other hand, as the first official dissent on the nuclear issue, it cannot fail to shake the public's faith in a technology which has been portrayed hitherto as beneficial and manageable. As evocative as the report itself is the fact that its chairman, Brian Flowers, is revealed as a nuclear advocate turned skeptic. Flowers is a member of Britain's Atomic Energy Authority and a major architect of the country's nuclear weapons and power programs.

The commission believes that a large nuclear fission program should not be started until it is proved that the wastes can be safely stored for the indefinite future. Dangers are also seen in creating large amounts of plutonium in conditions of increasing world unrest. The construction of a crude nuclear weapon from stolen material is a credible threat, since the equipment required "would not be significantly more elaborate than that already used by criminal groups engaged in the illicit manufacture of heroin," the commission says. In addition, the security measures required by a plutonium economy might well be such as to threaten civil liberties.

The commission believes there are "very considerable environmental objections to the high-nuclear, high-electric, energy future that is foreseen in the official strategy." A harder look should be taken at alternatives such as conservation and solar energy. The case for the expansion of nuclear power based on widespread use of fast reactors "is by no means so clear-cut as has been represented to us by the official bodies responsible for energy policy."—N.W.

*Nuclear Power and the Environment, Sixth Report of the Royal Commission on Environmental Pollution. HMSO, London. £2.65.

Whether the experiments themselves can be said to be cruel is a judgment that may be influenced by the perceived worth of the experiment, the greater its value the more justifiable being the harm done to the cat. While none of the manipulations (proposed or actually done) would have done the cats any good, operations such as castration are not unique to Aronson's lab but are the fate of many a household pet. The allegations by the animal rights groups that the experimenters took a sadistic pleasure in the experiments is an obvious absurdity. Aronson says that surgery was conducted under anesthesia, as is customary, and the animal rights groups have offered no evidence for doubting the statement. On the other hand, the public outcry about the experiments stems from the difference between what the experimental psychologist and the ordinary person would instinctively regard as cruel.

The third charge, that the experiments are useless, raises an issue of some complexity. The project seems to have started out as purely basic research. Only in the most recent application, that of 1974, is there reference to specific clinical problems, the control of oversexuality and undersexuality. Since the clinical relevance of the study has come to be asserted only recently, perhaps reflecting the changing public attitudes toward the funding of science, it is probably as basic research that the cat study should be judged.

As evidence of its merit the museum and the NICHD point to the fact that it has been reviewed and recommended for support four times by the NIH's peer review system. Peer review committees are composed of the nation's leading experts in the field and it is difficult to second-guess their judgment. But one kind of second opinion is offered by the Science Citation Index, which annually lists for each article the times it has been cited in the scientific literature that year. Of the 21 articles that Aronson and his colleagues have published on the cat study since 1962, 14 have never been cited in the scientific literature between 1965, when the Science Citation Index starts, and March 1976. Because of the short citation half-life of scientific papers, it is unlikely that they ever will be cited. The seven other papers have an average 5.6 citations each over the same 11-year period.

If a paper is never cited—as indeed is the fate of about half the scientific articles published—it is hard to make the case that it has contributed in any important respect to the advance of knowledge. On the other hand it is easy to argue the importance, for example, of a classic paper on monkeys which Aronson published in 1934 but which is still regularly cited. (Most of Aronson's work has been on fish, the cat study taking only a third of his time.)

Yet the project may have received fewer citations than others of comparable merit simply because few people conduct this kind of work on cats. "Aronson is in a single investigator field," says William A. Sadler, the NICHD project officer and an articulate defender of the study. According to Aronson, "Most of the research on reproduction is in rats and the rat people are very parochial in that they only read the rat literature and only cite rat studies, so very frequently our papers are not cited."

Whatever the citation rate of the cat study, the animal rights groups' campaign has been a harsh ordeal for Aronson and Cooper. Aronson, who is aged 66 and has been planning in any case to retire soon, is an established and productive scientist whose work, in the aspects for which it is being assailed, differs in no way from the research carried on by a great many other investigators.

Even the animal rights groups concede this point in their own way. "Aronson is no different from thousands of others," says Eleanor Seiling, the indefatigable force behind United Action for Animals. Seiling, in whose bulletin the Aronson study was first brought to the animal groups' attention, believes that the "vendetta" against Aronson is futile. "I want something done not just about the museum, I want to change the system," she says.

Whether the animal rights groups have the power to change the system is open to doubt. Most of them are essentially one-person organizations, each bitterly jealous of the others. Even the crowddrawing campaign against the museum has been marked by a feud between the Society for Animal Rights and a loose coalition of 11 other groups. The Society for Animal Rights held its meetings on different dates and has now ceased to demonstrate altogether because more aggressively minded groups prevented its demonstrations from being orderly. About the only unifying factor among the various groups is their dislike for Representative Koch, who has introduced legislation in Congress to set up a commission on the humane treatment of animals. The animal groups accuse him of using the museum affair to gain publicity for himself. They make similar accusations of each other. For example the Society for Animal Rights, whose ex-8 OCTOBER 1976

penses last year exceeded its revenues by \$136,000, has been criticized for attacking the museum and soliciting donations in the same advertisement.

Another impediment to political influence, besides their lack of unity, is the extreme nature of the positions taken by the various groups. Between the outand-out antivivisection position of the Vivisection Investigation League and the viewpoint of United Action for Animals that virtually all experimental animals can be replaced by nonliving alternatives, there is little chance for a more moderate and generally persuasive doctrine to emerge.

On the other hand, the animal rights groups believe that the tide of the times is moving in their favor. They believe that the same sense of justice and humanity which animated the sentiment for minorities' rights and then for women's rights will eventually be asserted on behalf of animals, both those used in laboratories and those killed for meat. "People are widening the sphere of their consciousness," says Nancy Stassinopoulos of the Society for Animal Rights; "They are better informed and better educated, and they are perceiving man's place in nature and his relationship toward animals in a different light.'

The issue of animal rights has recently been taken up by people from outside the mainstream animal lovers, such as philosophers. For example Robert Nozick of Harvard, whose Anarchy, State and Utopia* has received rave reviews from his colleagues, devotes a section of the book to animal rights. While Nozick does not specifically address the use of animals in experiments, he considers that animals should count for something. and for enough at least that they should not even be eaten. "The extra benefits Americans today gain from eating animals do not justify doing it," Nozick concludes.

Another philosopher to take up the issue is Peter Singer of Melbourne University, whose book *Animal Liberation*† has become the new testament of the animal rights movement. "It has helped create a whole new seriousness about animal welfare," says Spira, who attended a course Singer gave at New York University in 1974.

Singer's thesis is that we must "extend the basic principle of equality of consideration to members of other species. I ask you to recognize," he says in the preface to this book, "that your attitudes to members of other species are a

form of prejudice no less objectionable than prejudice about a person's race or sex." Singer believes that such prejudice is exhibited by researchers who give no weight at all to the sufferings of the animals used in their experiments, and in proof he cites many experiments in which severe pain is caused for arguably trivial results. Singer marshals his arguments well and stops some way short of an out-and-out antivivisectionist position (methods involving animals, he says, "should be replaced as soon as possible" by alternative methods).

Researchers use a surprisingly large number of animals—some 63 million a year in the United States alone, according to one estimate, a figure which includes 85,000 primates, 500,000 dogs, 200,000 cats, and 45 million rodents. When the right nerve is touched, the issue can arouse strong public passions, as the Aronson study has shown. A similar case in 1973, involving the Department of Defense's use of beagles, brought the House Armed Services Committee more mail than it had received on any event since Truman sacked General MacArthur. Does the public appeal of the animal rights issue depend only on misplaced sentiment, or is there an argument somewhere there to be answered?

Sadism Frowned On

While most researchers doubtless respect the interests of their animals as much as possible, the codes of practice governing animal experimentation do not concede that animals have any rights whatever that should weigh against the purposes of the experimenter. The statements of principles issued by the American Psychological Association (APA) and the National Society for Medical Research simply require that animals be well kept (which is generally in the researcher's own interest). The principles implicitly embody an absolute freedom by the researcher to use animals however he will. In fact the greatest moral burden laid on the experimenter by the APA is not to be positively sadistic: "Research procedures subjecting animals to discomfort shall be conducted only when such discomfort is required, and is justified by the objectives of the research," says the code which the APA's council of representatives found worth approving.

Just as the researcher is not required or formally encouraged to make animals count for anything in the design of his experiment, so the peer review system makes no formal attempt to balance the worth of an experiment against the interests of the animals whose lives it would

^{*}Basic Books, New York, 1974. 368 pp. \$12.95. †New York Review, New York, 1975. 302 pp. \$10.

take. Study sections are instructed to consider proposals on their scientific merit alone. Thus an experiment of minor merit requiring a hecatomb of animals might in theory receive a favorable mark. In practice, study sections do turn

down experiments that surpass a certain combination of harshness and triviality. Keith Murray, executive secretary of the NIH's experimental psychology study section, says that there have been occasional instances when an application was turned down because of unnecessary cruelty. He cites as an example a proposal, which the investigator submitted three or four times, to blind infant monkeys in order to study how well their mothers looked after them.

Thermonuclear Fusion: U.S. Puts Wraps on Latest Soviet Work

As a noted Russian scientist spoke about the latest advances in electron beam fusion last summer, "a number of mouths dropped open" at the three government laboratories where he spoke. The information he gave freely to an unrestricted audience was considered sensitive, by the American classification guidelines, and after he left, officials at each laboratory received phone calls from Washington urging them to keep the talk quiet and to remain noncommittal about the information and its importance. Just whom these measures would keep in the dark is a puzzle. The Soviets obviously knew about it, as did much of the American scientific community by the time the tour

was finished. It seemed as if the system designed to keep American secrets from getting out was being applied to keep Soviet secrets from being broadcast.

The subject of the talk was the initiation of a thermonuclear "micro-explosion" by means of a powerful electron beam. This is an esoteric science which researchers are trying to bend to the purpose of energy production but it is inevitably related—at least in a limited sense—to devices for thermonuclear macroexplosions, better known as H-bombs. Thus one reason for official concern could be the possibility of proliferation of thermonuclear weapons. Before such an arsenal can be built, however, a nation must build simpler fission bombs.

The Soviet scientist was L. I. Rudakov, an outstanding theoretical physicist and fusion administrator, who was tout-

ing the merits of his latest proposal, a 50 million ruble Soviet electron beam machine, on this trip. He is characterized by those who know him as an impressive individual and persuasive speaker who has spent most of his scientific career at the Kurchatov Laboratory in Moscow. That laboratory, named after the grandfather of the Soviet H-bomb, is a major Soviet center for weapon design.

During his American visit, Rudakov first laid his new ideas before the Gordon Research Conference held at Santa Barbara, California, on 30 June; then on successive days he presented much the same talk at the Physics International Company in San Leandro, the Lawrence Livermore Laboratory, and the Sandia Laboratories. After celebrating the Bicentennial in New Mexico at Sandia, which is the U.S. center for electron beam fusion, he gave his talk at the Naval Research Laboratory in Washington.

No American researcher says for attribution whether Rudakov's ideas are classified because the classification guidelines themselves are classified. What is or is not secret is considered just as sensitive as the secrets themselves. Speaking for the Energy Research and Development Administration, which manages all nuclear weapons research, L. E. Killion said Rudakov's design appears to be "a novel idea and we are going to look at it." When asked if it were classified, he said, "I was not there and would not want to comment on other details."

Scientists at the Gordon conference took a more light-hearted view of the situation. "There were funny stories going around about the work being classified at Sandia but declassified in Russia," says Alfred Wong of the University of California, Los Angeles, who spoke with conference participants. A number of scientists from other coun-

tries attended the conference, and those who did not will soon be able to find essentially the same material published in the 20 August issue of the Soviet physics journal, *JETP Letters*. Rudakov's colleague, V. P. Smirnor, is expected to talk at an international fusion conference in Berchtesgaden, West Germany, in October, presumably on the same subject.

Sometimes individual scientists have been known to overstep the bounds of propriety in promoting their own work, but apparently not in this incident. Rudakov is one of the top administrators at Kurchatov, and at the Gordon conference "he told me he had to have the idea declassified [in Russia], otherwise he could not have talked about it," said Wong.

Scientists at the Sandia Laboratories made the same assessment. "Of course he

had to receive permission to give this talk," said Gerold Yonas, who heads the electron beam project. Yonas described Rudakov's idea for a pellet, which is a pie-shaped composite of gold, plastic, and fusion fuel, but would not describe the way in which the explosion was initiated by an electron beam. He said the information in the talk was insufficient and "I just can't get into that."

Apparently a brilliant idea underlies Rudakov's fusion pellet design and so considerable scientific prestige will go to those credited with it. Part of the ERDA policy of keeping mum may be motivated by embarrassment that the Soviets have taken credit first. If so, it is likely the American classification guidelines will soon be relaxed.

In July 1973, Rudakov talked about an explicit pellet design at a European fusion meeting, and within a year some related American work was declassified.

Whatever the reason for official silence, it is hardly motivated by the urgency of keeping secrets from the Soviets. In this instance, the information has been flowing the other way.—WILLIAM D. METZ



L. I. Rudakov

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A practical test of one's treatment of others is reciprocity. What if the Andromedans arrived (a question posed in essence by Nozick), demonstrated that they were as intellectually superior to us as we are to animals, and said that they regretted that they would have to use a few million humans in a basic research

project of quite considerable merit? The APA's code of principles would not be much of a fence to hide behind.

"Surely one day," Singer observes in *Animal Liberation*, "our children's children, reading about what was done in laboratories in the 20th century, will feel the same sense of horror and incredulity

at what otherwise civilized people can do that we now feel when we read about the atrocities of the Roman gladiatorial arenas or the 18th-century slave trade." The projection may sound far fetched, yet history teaches that only fashion in clothes changes faster than fashions in ethics.—NICHOLAS WADE

Science Court: High Officials Back Test of Controversial Concept

A proposed test of the value of a "science court" for resolving the technical disputes underlying such controversial issues as nuclear power, food additives, and the supersonic transport won support from high-ranking members of the Ford Administration late last month. Elliot L. Richardson, Secretary of Commerce, H. Guyford Stever, the President's science adviser, and Russell E. Train, administrator of the Environmental Protection Agency, were among those who endorsed a trial of the court concept at a colloquium sponsored by the Commerce Department, the National Science Foundation, and the American Association for the Advancement of Science. The colloquium-held at the Xerox Center in Leesburg, Va., on 20 and 21 September—attracted some 250 scientists, engineers, doctors, lawyers, and other experts from government, industry, and the universities.

The conference was structured as a debate between proponents and opponents of the court proposal. But the debate largely fizzled out when anthropologist Margaret Mead, who was put on the program in the belief that she opposed the court concept, ended up endorsing the desirability of a variety of trials. "We need a new institution—there isn't any doubt about that," she said, because existing science advisory mechanisms involve "a prostitution of science and a prostitution of the decision-making process."

That left only one scheduled speaker—Alan McGowan, president of the Scientists' Institute for Public Information—strongly opposed to the science court. He, and a handful of others in the audience, expressed fears that the science court would prove highly fallible in practice but its pronouncements would be

taken as authoritative, thereby stifling public debate and the conduct of research needed to resolve important national issues.

The science court proposal is largely the work of Arthur Kantrowitz, chairman of the Avco Everett Research Laboratory, Inc., in Everett, Massachusetts, who first raised the issue a decade ago only to meet with yawns and polite indifference. The proposal went nowhere until this past year when Kantrowitz, operating through his positions on advisory committees to the Commerce Department and the White House, began pushing hard for a federal experiment. Several months ago a presidential task force headed by Kantrowitz produced a report explaining how the science court might work (see Science, 20 August 1976, pp. 654-656).

The core of the proposal is that disputes over technical issues would be argued out in adversary proceedings before a panel of scientist-judges. The goal of the proceeding would be to force the advocates on each side of an issue to confront each other's arguments directly, thereby illuminating the extent to which there is or is not real disagreement and diminishing the likelihood of exaggerated assertions that could not be substantiated.

At the end of the proceeding, the scientist-judges, who would presumably be more capable than lay judges of understanding the complexities of the argument, would issue a report giving their opinion of the meaning of the scientific evidence. Their opinion would deal only with scientific questions and would not make value-laden recommendations for public policy. Thus the court might render an opinion as to whether or not X cases of cancer might occur in a popu-

lation receiving Y amount of a food additive. But it would not voice an opinion as to how many cancers are acceptable, and it would not recommend regulatory action against the additive.

Many crucial aspects of the proposal remain fuzzy despite a decade of onagain off-again consideration. Some proponents seem to think of the court as an institution, which conjures up images of a marble-columned building with a permanent bureaucracy. Others seem to be talking about a process for resolving disputes which could be adopted by existing institutions. Nor is it clear what issues the court might tackle. Some expect it to unravel such complex problems as the use of nuclear power, with its dozens of controversial issues and subissues. Others think a court would be useful only in such narrowly defined issues as whether a particular food additive is safe and effective. The chief proponents see the court as a "last resort" mechanism which would resolve only a handful of the most important issues that surface each year. But others see no reason why the mechanism could not be used in scores of cases at the federal, state, and local levels.

The conference did little to illuminate just how a science court might be superior to such existing mechanisms as advisory committees, individual scientific advisers, congressional hearings, regulatory hearings, and court suits. Many speakers simply asserted that existing procedures are producing irrational, erroneous, or biased public policy decisions and that a science court would improve things. But each speaker seemed to have his own notion as to what is wrong with the current mechanisms.

In opening the conference, Kantrowitz suggested that a science court is needed because the United States is in danger of losing its world technological leadership. "Today we epitomize fright," he said. "Fear of the unknown—fear of the side effects" that may accompany technological leadership. That formulation of the problem sent tremors of apprehension through some public interest advocates who fear that the court will be used